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Education:

BA, Syracuse University (cum laude, Political Science), 1969
MPA, Kent State University, 1971
PhD, Graduate School of Public and International Affairs, University of Pittsburgh, 1988

Honorary Degree:

Doctor of Public Service Degree, Nasson College, Sanford, Maine, 1986

Academic Position(s):

July 2011 to present **Professor**
Director, Division of Public and Urban Affairs
Director, Center for Metropolitan Studies
Director, Congress of Neighboring Communities (CONNECT)
Graduate School of Public and International Affairs, University of Pittsburgh.

July 2008 to present **Associate Professor**
Director, Division of Public and Urban Affairs
Director, Center for Metropolitan Studies
Director, Congress of Neighboring Communities (CONNECT)
Graduate School of Public and International Affairs, University of Pittsburgh.

July 2006 to July 2007: **Interim Dean**
Graduate School of Public and International Affairs, University of Pittsburgh.

July 1998 to June 2006;
July 2007 to **Associate Dean and Associate Professor**
Graduate School of Public and International Affairs, University of Pittsburgh.

June 2008:

2000 to 2006 **Co-Director and Professor**

Center for Public Policy and Management, Skopje, Macedonia. The University of Pittsburgh opened a graduate school in Eastern Europe to serve public management education needs in the emerging democratic states in that region. The program involved innovative use of synchronous distance education technologies.

Academic Interests:

My academic interests focus on understanding the changing dynamics of global decentralization, particularly as it affects institutions of local government and the governing of metropolitan regions. I am focused on two dimensions of this research. The first involves structural issues around which governing decisions are made. Topics in this area include regional organizing of local governments and institutions that are extensions of those local governments. The second area involves variations in political culture or shared community understandings of how the socio-political world is “supposed to operate”. These regional variations in norms and values play an important role in framing the debate and discussion on the structural issues previously mentioned.

Current/Recent Professional Service:

2012 to present	Editorial Board, Urban Affairs Review (effective 1/1/2012)
2003 to present	Commissioner, Southwestern Pennsylvania Commission - Metropolitan Planning Organization (MPO)
1994 to present	Board of Directors, Local Government Academy
2009 to present	Chair, Pennsylvania Policy Forum
2008 to present	Director Congress of Neighboring Communities (CONNECT).
2007 to present	ICMA Press Editorial Advisory Board
2002 to present	Local Government Management Education Committee, National Association of Schools of Public Affairs and Administration (NASPAA); Chair 2002 to 2006
2010 to 2011	GSPIA Representative to the Provost’s Planning and Budgeting Committee (PBC)
2005 to 2011	Member, Board of Governors, Institute of Politics (IOP), University of Pittsburgh
2005 to 2011	Strategic Partner, Pittsburgh Interfaith Impact Network (PIIN)
2005 to 2011	Faculty Associate, Legislative Office of Research Liaison (LORL), Pennsylvania House of Representatives

2004 to 2010	Executive Committee, Sustainable Pittsburgh
1972 to present	Full member, International City/County Management Association (ICMA)
2007 to 2009	Pennsylvania League of Cities and Municipalities, Center for Municipal Development Advisory Committee
2007 to 2008	Co-chair, Promoting Regionalism Committee of Southwestern Pennsylvania Smart Growth Community Initiative
2006 to 2008	Member, The Panel on Research and Development Priorities for the U.S. Census Bureau's State and Local Government Statistics Programs, The National Academies, Washington, DC
2005 to 2008	Member and Chief Author, St. Louis Metropolitan Forum Policy Panel on Regional Fiscal Reform, St. Louis, MO
1999-2004	Technical Advisor to the Government Finance Officers Association's (GFOA) Budget and Finance Committee and Emerging Issues Sub-committee.
2002-2003	Member, 8 th Edition of the Model City Charter Committee of the National League of Cities (NLC)

Recent (since 2005) Speaking Engagements and Presentations:

Panel on the university-community partnerships for civic engagement. NASPAA Annual Conference (October 2010).

Pa League of Cities and Municipalities, Core Communities in Crisis Task Force, Intergovernmental Strategies Overview, Pittsburgh, August 2010

Invited Testimony, Pa House Committee on Local Government, SB 1429: MERGER AND CONSOLIDATION and SB 1357: BOUNDARY REVIEW COMMISSION, August 2010

INTERGOVERNMENTAL RELATIONS IN 2020: THEORY AND PRACTICE: Special Friday Symposium of the American Society for Public Administration, April 9, 2010 San Jose Fairmont, San Jose, California. Sponsored by: The Section on Intergovernmental Administration and Management (SIAM); Federal Systems Panel at the National Academy of Public Administration (NAPA). *Rethinking Intergovernmental Relations: A local perspective* David Miller, University of Pittsburgh and Raymond Cox, University of Akron.

Panel on the changing nature of urban professional management education. NASPAA Annual Conference (Fall 2009).

Municipal Managers: Regional Champions or Parochial Pariah? George W. Dougherty, Jr. and David Y. Miller. Presented at the Southern Political Science Association Annual Meeting, January 7 – 10, 2009 in New Orleans, LA.

Panelist, *Rethinking Regional Governance: Democracy, Equality, and the Administrative State*, American Political Science Association (APSA), Chicago, IL, September 2007

Presenter, Promoting Regionalism Committee Report, Smart Growth Conference, Pittsburgh, PA, May 18, 2007

“Should Pittsburgh Merge its City and County Governments?” - inaugural debate in Marcella L. Finegold Public Debate Series, University of Pittsburgh, Pittsburgh, PA, April 18, 2007

Moderator, “State of Democracy in Western Pennsylvania,” Wherrett Lecture Series on Local Government, University of Pittsburgh, Pittsburgh, PA, March 16, 2007

Presenter, Lehigh Valley – Act 77 and Regional Asset District, Pennsylvania Economy League Central Division, Allentown, PA, November 14, 2006

Moderator, “Fiscal State of Urban Western Pennsylvania,” Wherrett Lecture Series on Local Government, University of Pittsburgh, Pittsburgh, PA, November 8, 2006

Presenter, “Potential Emergence of Human Scale Global Networks of Public Management and Policy Schools Connected through Technology,” International Seminar of Seoul National University of Technology, Seoul, Korea, October 26, 2006

Facilitator, Serbia Alumni Conference, Belgrade, Serbia, June 4-6, 2006

Presenter, “Critical Theory of New Public Management” with William N. Dunn, Working Group on Strategic Leadership in Central Government, The Network of Institutes and Schools of Public Administration in Central and Eastern Europe (NISPACEE) Annual Conference, Ljubljana, Slovenia May 13, 2006

Panelist, Policy Review Panel on Fiscal Reform sponsored by The Metropolitan Forum, St. Louis, MO, April 23-24, 2006

Panelist, Research and Development Priorities for the U.S. Census Bureau’s State and Local Government Statistics Programs, The National Academies, Washington, DC, January 26-27, 2006

Presenter, Public Administration and Regional Development Conference, Alexander Dubcek University of Trencin, Slovakia, November 24, 2005

Panelist, Roundtable on “Rethinking Regional Governance,” Public Management Research Association (PMRA) Conference, Los Angeles, CA, October 1, 2005

Keynote speaker, Pittsburgh Interfaith Impact Network event: “Regional Equity and Faith Based Organizing,” September 29, 2005

Panelist, “Behind the Headlines,” a discussion of PA politics, sponsored by Leadership Pittsburgh, Inc., with Tim Murphy, Dan Onorato and Lynn Swann, September 26, 2005

Moderator, panel discussion, “Hurricane Katrina: Our Vulnerabilities Revealed,” sponsored by GSPIA, September 21, 2005

Dinner speaker, Heinz Endowments Retreat, Heinz Field, Pittsburgh, PA, July 25, 2005

Speaker, PA State Mayors’ Association Conference, Pittsburgh, PA, July 23, 2005

Presenter, Institute of Politics luncheon for Pennsylvania congressional delegation, Washington, DC, June 27, 2005

Lecturer, “USA Regionalism,” PALGO Center, Belgrade, Serbia, May 10, 2005

Panelist, “Regional Equity: Governance,” Race & Regionalism Conference, Minneapolis, MN, May 7, 2005

Selected Publications:

“Reframing the Political and Legal Relationship between Local Governments and Regional Institutions”. with Raymond W. Cox III in *Networked Governance: The Future of Intergovernmental Management*. Jack W. Meek and Kurt Thurmaier, Editors. CQ Press. 2011

“Municipal Managers: Regional Champions or Agents of Parochialism?” with George W. Dougherty, Jr. *Journal of Public Affairs Education* (2010).

“Making Sense of Metropolitan Regions: Dimensional Approach to Regional Governance” with Joo Hun Lee, *Publius: The Journal of Federalism*. (December 2009).

“Exploring the Structure of Regional Governance in the United States,” chapter in *Urban and Regional Policies for Metropolitan Livability*, ed. David Hamilton and Patricia Atkins, M.E. Sharpe, Inc., (Winter 2008).

“A Critique of New Public Management and the Neo-Weberian State: Advancing a Critical Theory of Public Administration”, with William N. Dunn, *Public Organization Review: A Global Journal*, (November 2007).

“A Critical Theory of New Public Management” with William N. Dunn, in Coombes, D. and Vass, L. *Post-Communist Public Administration: Restoring Professionalism and Accountability*, Bratislava, Slovakia: NISPAcee, (2007).

“Mapping the Genome of American Political Subcultures: A Proposed Methodology and Pilot Study.” with David C. Barker and Christopher J. Carman. *Publius: The Journal of Federalism*, Vol. 36, No. 2 (Spring 2006): pp. 303-315.

“Local Government Reform and the Nature of Professional Management in Serbia,” with Snezana Djordjevic (posted on Website of U.S. State Department, Education and Cultural Affairs, for Web conference held on April 30, 2005).

“Exploring the Horizontal and Vertical Dimensions of the Governing of Metropolitan Regions” with David Hamilton and Jerry Paytas, *Urban Affairs Review* (Nov. 2004)

“Cooperation without Consolidation” with Rowan Miranda, *Metropolitan Government*, ed. Donald Phares (Ashgate Publishing, 2004).

The Regional Governing of Metropolitan America (Boulder: Westview Press, 2002).

“Fiscal Regionalism: Metropolitan Reform Without Boundary Changes,” *Government Finance Review* (Chicago: Government Finance Officers Association, 2001).

“Multilevel Governance and Metropolitan Regionalism in the USA” (with Clyde Weaver and Ron Deal), *Urban Studies* (Vol. 37, no. 5-6, 2000), pp. 851-876.

“Transforming the Governance of Western Pennsylvania from Town to Region,” *The State of the Region. Economic, Demographic, and Social Conditions and Trends in Southwestern Pennsylvania*, ed. Ralph Bangs (Pittsburgh, PA: University Center for Social and Urban Research, University of Pittsburgh, 1999) pp. 153-168.

“The Fiscal Organization of Metropolitan America: The Allegheny County Case Reconsidered,” with Rowan Miranda et al, *Publius: The Journal of Federalism* (Vol. 25, No. 3, 1995).

Tax Base Sharing as an Alternate Fiscal Policy in Pennsylvania with K.K. McQuaid et al (Harrisburg, PA: Center for Rural Pennsylvania, 1992) pp. 1-40.

“The Impact of Political Culture on Patterns of State and Local Government Expenditures,” *Publius: The Journal of Federalism* (Vol. 21, No. 2).

Academic Teaching Experience:

Graduate	PIA 2122 Comparative Regional Governance
	PIA 2124 Urban Public Finance
	PIA 2003 Research Methods
	PIA 2000 Introduction to Public Management (Macedonia and United States)
	PIA 2128 Law and Politics of Local Government
	PIA 2103 Financial Management (Macedonia and United States)
	PIA 2290 Contracting and the Public Manager
	PIA 2127 Managing and Financing Urban Service
Undergraduate	PA 7095 Governmental Framework

Prior Work Experience:

1998-present: **Private Consultant**

Principal, Early Intervention Municipal Finance Project, Department of Community and Economic Development – Ambridge, Butler, Connellsville, Erie, Lawrence County, New Castle, Titusville

Executive Director, Home Rule Education Fund, Consortium of Foundations

Principal, Assess Tax and Revenue Sharing for the Lehigh Valley, Pennsylvania Economy League

Process Consultant, Reducing Excess Healthcare Capacity in Western Pennsylvania, Jewish Healthcare Foundation

Process Consultant, Leadership Obligation Group of the Healthcare Initiative, Working Together Consortium

Principal, Long-Term Financial Plan for Reading, Pennsylvania, Pennsylvania Economy League

Principal, Long-Term Financial Plan for Altoona, Pennsylvania, Pennsylvania Economy League

1996-1998 **Director of Management and Budget**

Pittsburgh, PA. The City of Pittsburgh (pop. 369,879) faced significant challenges in bridging the gap between demands and shrinking resources to meet those demands. I was charged by the Mayor with developing and implementing the restructuring necessary to accomplish this task. The city has an operating budget of \$320 million, 4,200 employees and 9 collective bargaining groups.

1987-1995 **Managing Director, Pennsylvania Economy League.** Pittsburgh, PA. The League provides management and applied research services to and about state and local governments. Directed a staff of upwards of 25 professionals located in a central location and satellite locations in western Pennsylvania. Procured over a \$1 million in foundation support for governance reform activities. Responsibilities included policy analysis and consensus building services in support of the following activities.

Allegheny County • re-structured county government (home rule initiative) • bench-marked the county's tax competitiveness • benchmarked the county's service delivery competitiveness • developed an inventory of municipal services and fees • assessed the county's support of Councils of Governments.

City of Pittsburgh • developed tax/revenue forecasts • assessed the

value of privatizing city services

Western Pennsylvania-- • proposed the creation of a regional asset district to finance cultural amenities such as the zoo, aviary, and sports stadiums • assessed Three Rivers Stadium (a city-owned facility) as a regional asset • assessed the social and economic impact of riverboat gambling on the region.

City of Pittsburgh/Allegheny County • integrated geographic information systems • consolidated police academies • developed public works equipment sharing/road exchanges • improved fleet management • proposed a new system of delinquent tax collection • identified pooled health care benefit opportunities • proposed unifying private industry councils • integrated specialized police services • assessed tax base sharing.

Heinz Endowments/R.K. Mellon Foundations-assisted local governments that were interested in developing intergovernmental arrangements. Over 32 separate projects were completed covering issues of functional and structural consolidation. Involved over 100 citizen groups, municipalities, counties, and economic development groups in the development of those strategies.

Aiding Fiscally Stressed Municipalities – Served as Plan Coordinator and developed fiscal recovery plans for: Wilkesburg (pop. 21,080) • City of Duquesne (pop. 8,525) • Braddock (pop. 4,682) • City of Clairton (pop. 9,656) • City of Scranton (pop. 81,805). Scranton activities included negotiating new multi-year contracts with police and fire unions which included a 25% reduction in fire personnel, caps on health care costs, and the creation of labor-management teams to implement departmental reorganization plans.

Process Activities--Served as facilitator for development/implementation of a strategic plan for: Mercer County, PA (pop. 121,003) • NWPA Regional Planning Commission • SWPA Regional Planning Commission • Eight Councils of Government (COG) in Allegheny County • Hartford, Connecticut Chamber of Commerce Regional Governance Plan (guest speaker/facilitator, 1994 and 1995).

1981-1985

Town Administrator

Sanford, ME (Pop. 21,000) Community's first manager as a result of 1980 charter reform movement.

1979-1982

dave miller associates

Operated consulting firm specializing in management/research services to state/local governments in Maine. Contracts included: Economic Assessment of Snowmobiling in Maine (Dept. of Conservation) • Emergency Building Temperature Compliance (Office of Energy

Resources)

1977-1979	Town Manager Windham, ME
1972-1975	Town Manager Dover-Foxcroft, ME
1972	<i>Program Manager</i> University of Maine
1971/72	<i>Research Associate</i> Kent State University